

External review of the Kosovo Accreditation Agency (KAA) by the European Association for Quality Assurance in Higher Education (ENQA)

Annex I: TERMS OF REFERENCE

October 2018

1. Background and Context

Kosovo Accreditation Agency (KAA) is an independent public agency responsible to evaluate and accredit public and private institutions of higher education and their study programmes in the Republic of Kosovo. KAA was established by the Ministry of Education, Science and Technology (MEST) based on the Law on Higher Education 2003 and the Administrative Instruction on the Establishment of the Kosovo Accreditation Agency 16/02/2004.

KAA's mission is to ensure the Kosovo society that the quality of teaching and learning is of comparable standards to the international ones. Through the accreditation process, KAA aims at increasing the transparency of the complex system of higher education in Kosovo, both in the public and private sector.

KAA undertakes the accreditation of institutions and their study programmes through formal and transparent procedures that ensure internationally comparable standards. The accreditation process is mandatory process in Kosovo therefore, HEIs and their study programmes undergo accreditation process in order to ensure that they meet the minimum quality criteria and requirements.

KAA's primary responsibilities are:

- The accreditation and re-accreditation of public and private institutions and programmes of higher education;
- The continuing assurance of quality at accredited institutions and their programmes.

Responsibilities and competences of KAA are laid down in the national legislation, respectively on the Law on Higher Education No. 2011 and the Administrative Instruction on the Accreditation of HEIs and their study programmes No. 2017. Apart from these legal acts, KAA has developed a number of internal documents which serve for the regulation of its own work as well as for the description of the accreditation procedures.

Over the course of ten years of establishment, KAA has undergone a number of developments which have advanced the system of quality assurance in Kosovo. It has continuously undertaken activities aiming at implementing the Standards and Guidelines for Quality Assurance in EHEA, and has made adoptions in the national legislation and procedures in line with the ESG.

KAA has been an ENQA member since September 2014 and ENQA member under review since 19 April 2018 and is applying for renewal of its membership.

KAA has been registered on EQAR from June 2015 to September 2017. With this review KAA is also re-applying for EQAR registration.

2. Purpose and Scope of the Evaluation

This review, will evaluate the way in which and to what extent KAA fulfils the *Standards and Guidelines for Quality Assurance in the European Higher Education Area (ESG)*. Consequently, the review will provide information to the ENQA Board to aid its consideration of whether membership of KAA should be reconfirmed and to EQAR to support KAA application to the register.

The review panel is not expected, however, to make any judgements as regards granting membership.

2.1 Activities of KAA within the scope of the ESG

In order for KAA to apply for ENQA membership and for registration in EQAR, this review will analyse all KAA activities that are within the scope of the ESG, i.e. reviews, audits, evaluations or accreditation of higher education institutions or programmes that relate to teaching and learning (and their relevant links to research and innovation). This is regardless of whether these activities are carried out within or outside the EHEA, and whether they are obligatory or voluntary.

The following activities of KAA have to be addressed in the external review:

- initial accreditation of higher education institutions and their programmes (preliminary accreditation)
- initial accreditation of programmes at an accredited higher education institution
- re-accreditation of programmes and higher education institutions.

3. The Review Process

The process is designed in the light of the *Guidelines for ENQA Agency Reviews* and in line with the requirements of the *EQAR Procedures for Applications*.

The evaluation procedure consists of the following steps:

- Formulation of the Terms of Reference and protocol for the review;
- Nomination and appointment of the review panel;
- Self-assessment by KAA including the preparation of a self-assessment report;
- A site visit by the review panel to KAA;
- Preparation and completion of the final evaluation report by the review panel;
- Scrutiny of the final evaluation report by the ENQA Review Committee;
- Analysis of the scrutiny by the ENQA Board and their decision regarding ENQA membership;
- Follow-up of the panel's and/or ENQA Board's recommendations by the agency, including a voluntary follow-up visit.

3.1 Nomination and appointment of the review team members

The review panel consists of four members: one or two quality assurance experts, an academic employed by a higher education institution and student member. One of the members will serve as the chair of the review panel, and another member as a review secretary. For ENQA Agency Reviews at least one of the reviewers is an ENQA nominee (most often the QA professional[s]). At least one of the reviewers is appointed from the nominees of either the European University Association (EUA) or the European Association of Institutions in Higher Education (EURASHE), and the student member is always selected from among the ESU-nominated reviewers.

In addition to the four members, the panel will be supported by the ENQA Secretariat review coordinator who will monitor the integrity of the process and ensure that ENQA expectations are

met throughout the process. The ENQA staff member will not be the Secretary of the review and will not participate in the discussions during the site visit interviews.

Current members of the ENQA Board are not eligible to serve as reviewers.

ENQA will provide KAA with the list of suggested experts with their respective curriculum vitae to establish that there are no known conflicts of interest. The experts will have to sign a non-conflict of interest statement as regards KAA review.

3.2 Self-assessment by KAA, including the preparation of a self-assessment report

KAA is responsible for the execution and organisation of its own self-assessment process and shall take into account the following guidance:

- Self-assessment is organised as a project with a clearly defined schedule and includes all relevant internal and external stakeholders;
- The self-assessment report is broken down by the topics of the evaluation and is expected to contain, among others: a brief description of the national HE and QA system; background description of the current situation of the Agency; an analysis and appraisal of the current situation; proposals for improvement and measures already planned; a SWOT analysis; each criterion (ESG part II and III) addressed individually. All agency's QA activities (whether within their national jurisdiction or outside of it, and whether obligatory or voluntary) will be described and their compliance with the ESG analysed.
- The report is well-structured, concise and comprehensively prepared. It clearly demonstrates the extent to which KAA fulfils its tasks of external quality assurance and meets the ESG and thus the requirements of ENQA membership.
- The self-assessment report is submitted to the ENQA Secretariat who has 4 weeks to pre-scrutinise it before forwarding the report to the panel of experts. The purpose of the pre-scrutiny is to ensure that the self-assessment report is satisfactory for the consideration of the panel. The Secretariat will not judge the content of information itself but whether the necessary information, as stated in the Guidelines for ENQA Agency Reviews, is present. For the second and subsequent reviews, the agency is expected to enlist the recommendations provided in the previous review and to outline actions taken to meet these recommendations. In case the self-assessment report does not contain the necessary information and fails to respect the requested form and content, the ENQA Secretariat reserves the right to reject the report and ask for a revised version within 4 weeks. In such cases, an additional fee of 1000 € will be charged to the agency.
- The report is submitted to the review panel a minimum of six weeks prior to the site visit.

3.3 A Site Visit by the Review Panel

KAA will draw up a draft proposal of the schedule for the site visit to be submitted to the review panel at least two months before the planned dates of the visit. The schedule includes an indicative timetable of the meetings and other exercises to be undertaken by the review panel during the site visit, the duration of which is 2,5 days. The approved schedule shall be given to KAA at least one month before the site visit, in order to properly organise the requested interviews.

The review panel will be assisted by KAA in arriving in Pristina, Kosovo.

The site visit will close with a final de-briefing meeting outlining the panel's overall impressions but not its judgement on compliance or granting of ENQA membership.

3.4 Preparation and completion of the final evaluation report

On the basis of the review panel's findings, the review secretary will draft the report in consultation with the review panel. The report will take into account the purpose and scope of the evaluation as defined under articles 2 and 2.1. It will also provide a clear rationale for its findings with regards to each ESG. A draft will be first submitted to the ENQA review coordinator who will check the report for consistency, clarity and language and it will be then submitted to KAA within 11 weeks of the site visit for comment on factual accuracy. If KAA chooses to provide a statement in reference to the draft report it will be submitted to the chair of the review panel within two weeks after the receipt of the draft report. Thereafter the review panel will take into account the statement by KAA, finalise the document and submit it to ENQA.

The report is to be finalised within three months of the site visit and will not exceed 40 pages in length.

When preparing the report, the review panel should also bear in mind the *EQAR Policy on the Use and Interpretation of the ESG*, so as to ensure that the report will contain sufficient information for the Register Committee for application to EQAR.

KAA is also requested to provide a letter addressed to the ENQA Board outlining its motivation applying for membership and the ways in which KAA expects to contribute to the work and objectives of ENQA during its membership. This letter will be discussed along with the final evaluation report.

4. Follow-up Process and Publication of the Report

KAA will consider the expert panel's report and will publish it on its website once the ENQA Board has made its decision. The report will also be published on the ENQA website, regardless of the review outcome and decision by the ENQA Board. KAA commits to preparing a follow-up plan in which it addresses the recommendations of the review panel and to submitting a follow-up report to the ENQA Board. The follow-up report will be published on the ENQA website, in addition to the full review report and the Board's decision.

The follow-up report will be complemented by a small-scale visit to the agency performed by two members of the original panel (whenever possible). This visit will be used to discuss issues, based on the ESG, considered as of particular importance or challenge by KAA. Its purpose is entirely developmental and has no impact on the judgement of membership and/or compliance of the agency with the ESG. Should the agency not wish to take advantage of this opportunity, it may opt out by informing the ENQA Review Coordinator about this.

5. Use of the report

ENQA shall retain ownership of the report. The intellectual property of all works created by the expert panel in connection with the review contract, including specifically any written reports, shall be vested in ENQA.

The review report is used by the Board of ENQA for the purpose of reaching a conclusion on whether KAA has met the ESG and can be thus admitted/reconfirmed as a member of ENQA. The report will also be used for registration on EQAR, and is designed so as to serve these two purposes. However, the review report is to be considered final only after being approved by the ENQA Board. Once submitted to KAA and ENQA and until it is approved by the Board the report may not be used or relied upon by KAA, the panel and any third party and may not be disclosed without the prior

written consent of ENQA. KAA may use the report at its discretion only after the Board has approved of the report. The approval of the report is independent of the decision on membership.

The Chair of the panel shall remain available to respond to questions of clarification or further information from the EQAR Register Committee provided that the ENQA Secretariat is copied in all such requests.

6. Budget

KAA shall pay the following review related fees:

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| Fee of the Chair | 4,500 EUR |
| Fee of the Secretary | 4,500 EUR |
| Fee of the 2 other panel members | 4,000 EUR (2,000 EUR each) |
| Fee of 2 panel members for follow-up visit | 1,000 EUR (500 EUR each) |
| Administrative overhead for ENQA Secretariat | 7,000 EUR |
| Experts Training fund | 1,400 EUR |
| Approximate travel and subsistence expenses | 6,000 EUR |
| Travel and subsistence expenses follow-up visit | 1,600 EUR |

This gives a total indicative cost of 30,000.00 EUR VAT excl. for a review team of 4 members. In the case that the allowance for travel and subsistence expenses is exceeded, KAA will cover any additional costs after the completion of the review. However, the ENQA Secretariat will endeavour to keep the travel and subsistence expenses in the limits of the planned budget, and will refund the difference to KAA if the travel and subsistence expenses go under budget.

The fee of the follow-up visit is included in the overall cost of the review and will not be reimbursed in case the agency does not wish to benefit from it.

In the event of a second site visit required by the Board and aiming at completing the assessment of compliance, and should the agency accept a second visit, an additional fee of 500 EUR per expert, as well as travel and subsistence costs are recoverable from the agency.

7. Indicative Schedule of the Review

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| Agreement on terms of reference | June/July 2018 |
| Appointment of review panel members | October 2018 |
| Self-assessment completed | October 2018 |
| Pre-screening of SAR by ENQA coordinator | November 2018 |
| Preparation of site visit schedule and indicative timetable | December 2018/January 2019 |
| Briefing of review panel members | February 2019 |
| Review panel site visit | March 2019 |
| Draft of evaluation report and submitting it to ENQA coordinator for pre-screening | By May 2019 |
| Draft of evaluation report to KAA | May 2019 |
| Statement of KAA to review panel if necessary | June 2019 |
| Submission of final report to ENQA | June/July 2019 |
| Consideration of the report by ENQA Board and response of KAA | September 2019 |
| Publication of the report | September 2019 |